

Bernalillo County Metropolitan Detention Center:

Analysis of the Jail Population, June 30, 2021

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Prepared for: Bernalillo County

CENTER FOR APPLIED RESEARCH AND ANALYSIS INSTITUTE FOR SOCIAL RESEARCH UNIVERSITY OF NEW MEXICO January 2022 Jail populations are constantly fluctuating due to changes in both bookings and releases. However, we have seen a consistent decrease (up to 50%) in the population at the Metropolitan Detention Center (MDC) due to a number of factors including but not limited to, criminal justice reform initiatives, changes in bookings and booking policies, and most recently the Covid-19 pandemic. Although the population may change on a day-to-day basis, regular and consistent reviews of the population are useful to assess the composition of the jail and how it has changed over time.

Population and Capacity

The population of the MDC is analyzed twice a year, at midyear and end of year. Jail and court data are used to complete these in-depth reviews of the population and have been compiled since mid-year 2015. These semiannual reviews are snapshots of the jail population and include demographic information, sentencing status, and charges. Additionally, data is presented describing the population historically, as well as bookings, releases, and length of stay (LOS). These biannual reviews demonstrate how the jail is being used and is an indicator of how the criminal justice system is functioning.

The MDC population has decreased over time due in part to a series of criminal justice initiatives that have been implemented over time. (The MDC population and implemented initiatives can be seen in Appendix A.) More recently, as the COVID-19 pandemic began to spread nationwide, the governor of New Mexico issued the Stay-At-Home Order on March 24, 2020, and later a Shelter in Place Order beginning November 16, 2020. These orders, in conjunction with changes in procedures and policies by criminal justice agencies, have contributed to a marked decrease in the jail population during 2020.

The current¹ rated capacity of the beds available in the facility is 2,190. Operating below capacity, at about 90% or less of the rated capacity, is vital for the safe operation of a jail². At midyear 2021, 50.3% of the rated capacity at the MDC was occupied. As of June 30, 2021, the MDC population was 1,102 (see Table 1)³. This was 112 inmates (9.4%) less than June 30, 2020, and 371 inmates (25.6%) less than December 31, 2019. According to the Bureau of Justice Statistics (BJS), the national percent capacity occupied for jail jurisdictions at midyear 2020 had a percent occupied of 60.2% (Zeng & Minton, 2021, p. 13), nearly 10% higher than the percent of the MDC occupied⁴.

HIGHLIGHTS

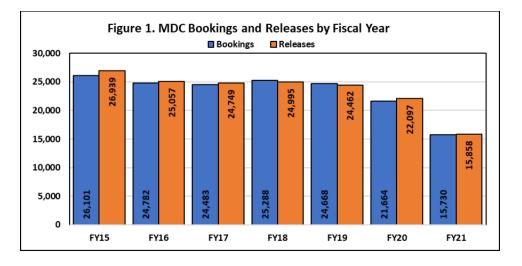
- The population of the MDC has decreased over the last several years, with an increase in more serious offenders.
- The percent rated capacity occupied on June 30, 2021, was 50.3%.
- Bookings and releases both decreased significantly from FY20 to FY21, by 27.4% and 28.2% respectively.
- The incarceration rate was estimated at 191 per 100,000 adults in Bernalillo County on June 30, 2021.
- The MDC population increased from December 31, 2020, to June 30, 2021, by 2.0% (22 inmates).
- The percent of inmates at the MDC with one or more sentenced cases increased to 20.5% on June 30, 2021, from 19.1% on December 31, 2020.
- Over the last 5 years, the MDC population has been comprised of a higher portion of felons than lowerlevel offenders. Of those in custody on June 30, 2021, 71.9% of inmates were in custody on a felony.
- The portion of inmates in custody with a preventive detention motion granted or pending and a hold decreased 3.4% from 32.6% on December 31, 2020, to 31.5% on June 30, 2021.

Date	Population	% Capacity Occupied	Date	Population	% Capacity Occupied
30-Jun-15	1,584	72.3%	31-Dec-18	1,301	59.4%
31-Dec-15	1,342	61.3%	30-Jun-19	1,599	73.0%
30-Jun-16	1,347	61.5%	31-Dec-19	1,451	66.3%
31-Dec-16	1,063	48.5%	30-Jun-20	1,192	54.4%
30-Jun-17	1,105	50.5%	31-Dec-20	1,080	49.3%
31-Dec-17	1,138	52.0%	30-Jun-21	1,102	50.3%
30-Jun-18	1,403	64.1%			

Table 1. Biannual Population Counts and Capacity (In Custody, On Site)

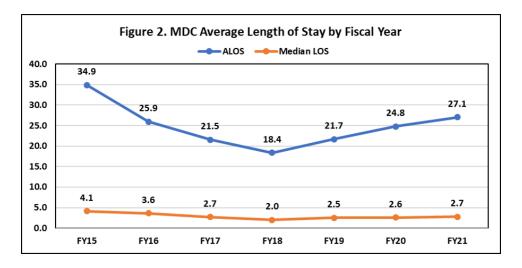
Annual Bookings/Releases

Figure 1 shows the bookings and releases by fiscal year from FY15 to FY21. While bookings and releases remained relatively consistent from FY15 to FY19, there was a noticeable decrease in bookings and releases during FY20 and FY21. In FY21, there were 15,730 bookings, a decrease of 27.4% from the prior fiscal year, and a 36.2% decrease from FY19. Similarly, in FY21 there were 15,858 releases, a decrease of 28.2% from FY20, and a 36.2% decrease from FY19.



Average Length of Stay

Figure 2 shows the average length of stay (ALOS) by fiscal year from FY15 to FY21. The length of stay decreased from FY15 to FY17, and this decrease corresponds closely with the implementation of the Case Management Order in 2015 and changes to probation violation case processing in 2014. The length of stay began increasing in FY19 and has continued through FY21. These increases are likely due to in part to the increase in the proportion of felons in the jail population, as well as, more recently, delays in case processing due to pandemic-related issues. In FY21, the ALOS was 27.1 days, which was five days lower than the annual length of stay for jail jurisdictions of a comparable size of 32.1 days (Zeng & Minton, 2021, p. 14). The median LOS in FY21 was 2.7 days, meaning half of all inmates were released within 2.7 days. The large difference between the median and mean indicates a high level of skewness to the data. The LOS was positively skewed, meaning there was a disproportionate number of releases with shorter lengths of stay.



Recidivism

According to the BJS, a recidivism measure requires three items: a starting event, such as a release from a facility; a measure of failure, such as a booking; and a follow-up time period extending from the starting event (Alper & Markman, 2018)⁵. For the first unique release per year, an inmate was tracked forward for up to five years when possible. The measure of failure used was a new booking into the MDC.

Table 2 shows recidivism rates for each fiscal year through 2020. Subsequent years are added when a full year follow-up time period has passed inmates released during that year. Inmates released in FY20 had the lowest recidivism within one year of release at 36.5% than in the previous 5 years, which ranged between 38.8% and 40.9%. During the second year after release, recidivism was lowest in the most recent year, FY19, at 7.9%. Second-year recidivism was 10.2% or higher in all prior years. Recidivism during year three ranged from 5.2% in FY15, FY 16, and FY 17 and decreased to 4.0% in FY 2018. Recidivism for years four, five, and six continued to decrease over time.

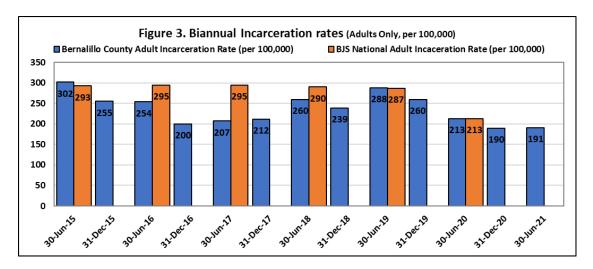
The decrease in recidivism between FY19 and FY20 is worth noting. This may be due to decreases in bookings for low-level charges due to the COVID-19 pandemic. In general, inmates released from the MDC released typically return to custody during the first or second year after release and for the MDC this stays relatively consistent over time.

Category	FY15	FY16	FY17	FY18	FY19	FY20
Unique Releases per FY	19,495	17,705	17,472	17,281	16,964	15,269
No Subsequent Bookings	7,643	6,902	7,419	7,810	8,684	9697
Within 1 Year	38.8%	40.3%	39.3%	40.5%	40.9%	36.5%
> 1 Year to 2 Years	10.2%	10.7%	10.5%	10.3%	7.9%	-
> 2 Years to 3 Years	5.2%	5.2%	5.2%	4.0%	-	-
> 3 Years to 4 Years	3.1%	3.3%	2.5%	-	-	-
> 4 Years to 5 Years	2.2%	1.6%	-	-	-	-
> 5 Years to 6 Years	1.3%	-	-	-	-	-
Total by Fiscal Year	60.8%	61.0%	57.5%	54.8%	48.8%	36.5%

Table 2. MDC Recidivism by Fiscal Year

Incarceration Rate

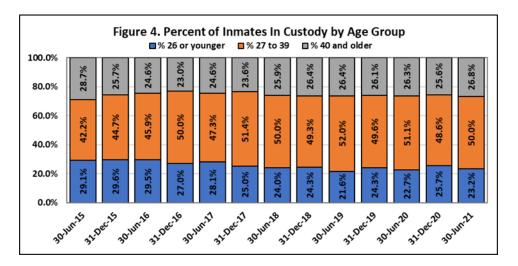
Figure 3 shows the adult incarceration rate per 100,000 in Bernalillo County⁶. The incarceration rate in Bernalillo County at mid-year 2021 was approximately 191 per 100,000 residents. While national data from 2021 is not available, data from the last several years indicates Bernalillo County has had an adult incarceration rate similar to or less than the national rate since mid-2016.



Demographics

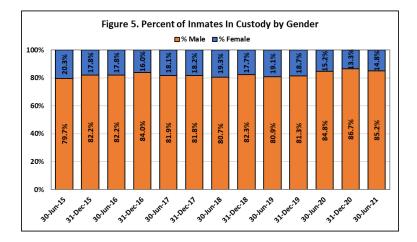
Age Group

Figure 4 reports the age of inmates in custody at the MDC. The percent of inmates in custody aged 26 and younger slightly decreased from 25.7% at the end of 2020 to 23.2% by mid-2021. Inmates aged 27 to 39 increased 2.9%. And lastly, the percent of inmates 40 or older also increased from 25.6% to 26.8% from December 31st, 2020, to June 30^{th,} 2021.



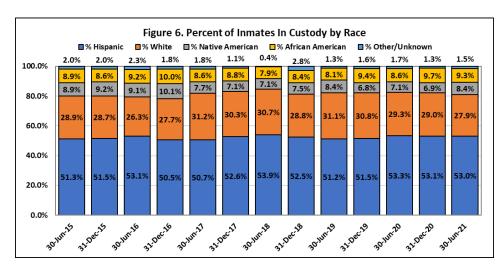
Gender

The portion of the jail population comprised of males has increased over the last six years (see Figure 5). At midyear 2015, males accounted for 79.7% of the MDC population with the female population accounting for 20.3%. By mid-2021, male inmates comprised 85.2% of the population (an increase of 8.9% since June 30, 2015) and female inmates comprised 14.8% of the population (a decrease of 37.2% since June 30, 2015). By comparison, Bernalillo County was slightly higher than the national average of adult female inmates in 2020 of 12.7% (Zeng & Minton, 2021, p. 9). While the decreases in the female portion of the population occurred after the start of the COVID-19 pandemic, it is unclear to what degree the local orders and policies contributed to this. It is likely to some degree that the increasing portion of felons among the jail population over the years has contributed to the increased disproportion between male and female inmates.



Race/Ethnicity

Across all snapshot dates, a little over half of the population (50.5% to 53.9%) was Hispanic (see Figure $6)^7$. White inmates accounted for 26.3% to 31.1% of the MDC population. Native Americans accounted for between 6.8% and 10.1% of the MDC population and African Americans accounted for between 7.9% and 10.0% of the MDC population. On all snapshot dates, racial minorities comprised the majority of the population.

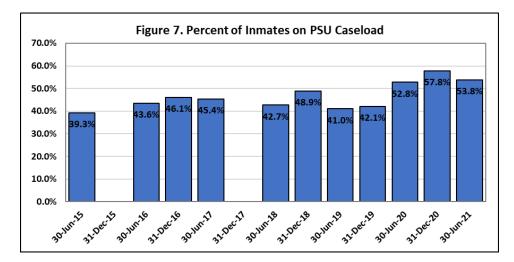


To estimate the degree to which the inmate population is disproportionate to the population of the County, estimates were created to determine the adult population by race⁸. (Other are excluded as the group is small and there are a variety of overlapping options in the ACS data for this category). Compared to the County population, White inmates are underrepresented in comparison with an inmate to population ratio of 0.7. All other groups are overrepresented, with an inmate population ratio greater than one, ranging from 1.1 for Hispanic adults, 1.6 for Native American adults, and 3.2 for African American adults. Disparities can occur for a variety of reasons including differential offending and differential treatment at one of many points in the criminal justice system.

Race/Ethnicity	Count	Percent	2019 ACS Estimates, 18+	Inmate to Population Ratio
Hispanic	584	53.0%	50.3%	1.1
White	307	27.9%	38.1%	0.7
Native American	93	8.4%	5.2%	1.6
African American	102	9.3%	2.9%	3.2

Psychiatric Services Unit

On June 30, 2021, an estimated 53.8% (593) of confined inmates were on the PSU caseload⁹ (see Figure 7). Over the last several years, as the MDC population has decreased, the number of inmates on the PSU caseload has remained at approximately six hundred or more inmates. As the population decreased, this group accounts for a greater portion of the MDC population. For instance, on June 30, 2018, 599 PSU inmates accounted for 42.7% of inmates.

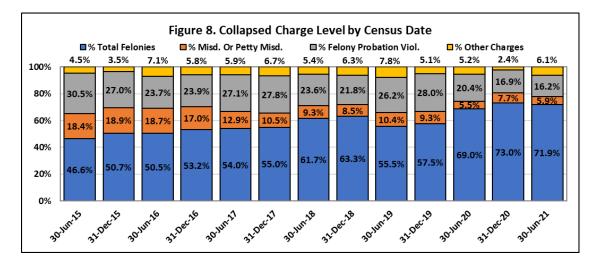


Highest Charge and Sentencing Status

Highest Charge

For the inmates in custody at MDC on the snapshot dates, the highest charge was selected based on charges for which the individual was in custody¹⁰. Over time, the composition of the jail by highest charge has shifted, with larger portions of inmates in custody with a felony charge (see Figure 8). On June 30, 2021, 71.9% (792) of the 1,102 inmates in custody had at least one felony charge. Of the remaining inmates in custody on June 30, 2021, 5.9% (65) had a misdemeanor or petty misdemeanor as their highest charge. 67 (6.1%) inmates had various other charges, including warrants and holds. The percent of individuals in the MDC on a felony probation violation was 16.2% (178).

The percent of inmates with a felony has increased at nearly every biannual snapshot excluding a decrease from December 31, 2018, to June 30, 2019. The portion of inmates with a felony as the highest charge increased 54.3% from 46.6% on June 30, 2015, up to 71.9% on June 30, 2021. During the same time period, misdemeanors and petty misdemeanors decreased 65.7% from 18.4% at midyear 2015 to 6.3% at midyear 2021. There was a 46.8% decrease in felony probation violations from June 30, 2015, to June 30, 2021 (30.5% to 16.2% respectively). While some of these changes are likely occurring due to changes in policy during COVID-19 – for example, probation violations decreasing due in part to a decrease in mandatory face-to-face meetings for persons on probation or pretrial supervision – these changes are part of an on-going shift in the MDC population. The jail is increasingly being used to detain higher level and presumably higher risk offenders rather than detaining lower-level offenders.



Of those with at least one felony charge, 303 (27.5%) the highest charge was a fourth-degree felony¹¹ and there were 232 (21.1%) inmates with the highest charge of a third-degree felony (see Table 4). There were an additional 144 (13.1%) inmates with a second-degree felony as the highest charge and 113 (10.3%) inmates with a first-degree felony.

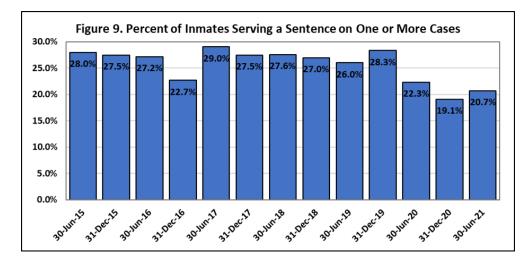
	30-Jun-15	31-Dec-15	30-Jun-16	31-Dec-16	30-Jun-17	31-Dec-17	30-Jun-18	31-Dec-18	30-Jun-19	31-Dec-19	30-Jun-20	31-Dec-20	30-Jun-21
F1	149	144	117	85	97	84	94	90	84	84	89	103	113
F2	156	143	152	131	141	140	153	149	181	158	159	143	144
F3	159	158	167	151	138	151	240	224	242	200	219	223	232
F4	274	235	244	199	221	251	379	361	381	393	355	319	303
Total Felons	738	680	680	566	597	626	866	824	888	835	822	788	792
% F1	9.4%	10.7%	8.7%	8.0%	8.8%	7.4%	6.7%	6.9%	5.3%	5.8%	7.5%	9.5%	10.3%
% F2	9.8%	10.7%	11.3%	12.3%	12.8%	12.3%	10.9%	11.5%	11.3%	10.9%	13.3%	13.2%	13.1%
% F3	10.0%	11.8%	12.4%	14.2%	12.5%	13.3%	17.1%	17.2%	15.1%	13.8%	18.4%	20.6%	21.1%
% F4	17.3%	17.5%	18.1%	18.7%	20.0%	22.1%	27.0%	27.7%	23.8%	27.1%	29.8%	29.5%	27.5%
% Felons In Custody	46.6%	50.7%	50.5%	53.2%	54.0%	55.0%	61.7%	63.3%	55.5%	57.5%	69.0%	73.0%	71.9%

Table 4. In Custody by Highest Felony Charge

The population of the MDC has decreased over the last several years, with an increase in more serious offenders.

Sentenced/Unsentenced Inmates

Sentencing information was collected for all cases for which inmates were in custody on the snapshot dates¹². Inmates were considered to have all cases partially sentenced if they were sentenced on at least one, but not all cases. On June 30, 2021, approximately 228 (20.7%) of the 1,102 inmates in custody were sentenced on at least one case (see Figure 9). This was 8.3% higher than December 31, 2020. Of the 228, 160 (70.2%) inmates were sentenced on all cases.



The three largest charge groups in the MDC were felonies, felony probation violations, misdemeanors, and petty misdemeanors. The percent of these bookings that were unsentenced has changed over the last five years, particularly for inmates with a felony probation violation as the highest charge (see Table 5). The percent of unsentenced bookings with a felony as the highest charge decreased slightly from 86.0% on June 30, 2015, to 84.7% on June 30, 2021 (note that this was a slight increase from the 83.9% on December 31, 2020). The percent of misdemeanor and petty misdemeanor bookings that were unsentenced also decreased from December 31, 2020, to June 30, 2021, to a low of 69.2%. The largest fluctuations have been in the unsentenced bookings felony probation violations, which varied anywhere from 33.5% at midyear 2018 to 70.5% at the end of 2020 then decreasing to 60.7% by June 30, 2021.

	Unsentenced	Unsentenced Misdemeanor and	Unsentenced Felony
	Felony Bookings	Petty Misdemeanor Bookings	Probation Violation Bookings
30-Jun-15	86.0%	77.4%	45.1%
31-Dec-15	86.0%	73.9%	44.2%
30-Jun-16	84.3%	79.8%	40.8%
31-Dec-16	86.7%	86.7%	47.2%
30-Jun-17	86.1%	81.8%	36.3%
31-Dec-17	84.6%	87.5%	41.8%
30-Jun-18	85.9%	77.7%	33.5%
31-Dec-18	82.0%	80.2%	44.0%
30-Jun-19	84.9%	82.0%	50.4%
31-Dec-19	83.6%	72.6%	47.2%
30-Jun-20	83.8%	73.8%	56.8%
31-Dec-20	83.9%	77.1%	70.5%
30-Jun-21	84.7%	69.2%	60.7%

Table 5. Percent of	of Bookinas	Unsentenced L	by Highest	Charge

Unsentenced Inmates and Jail Bloating

While the MDC population has decreased significantly in recent years, the portion of inmates who are unsentenced is a potential indicator of a condition called jail bloating. Allen Beck (2001) describes jail bloating as a condition that increases the jail population via causes other than crime and sentencing laws (p. 1)¹³. This can be caused in part by inefficiencies in the local criminal justice system (Beck, 2001, p. 1). Currently, these are likely due at least in part to adjustments made in response to the COVID-19 (novel coronavirus) pandemic, both by the courts in how hearings are held as well as the jails in how inmates can be transported. These delays, in addition to other inefficiencies, can inflate the jail population.

On June 30, 2021, there were 792 felons in MDC. Out of the unsentenced felons, 324 (40.9%) had one or more unsentenced felony cases and had been in custody 180 days or more (see Table 6). The National Center for State Courts (NCSC) has proposed model time standard for case processing times which suggest that 90% of felony cases should be resolved in 180 days¹⁴. Beginning February 2, 2015, a new Case Management Order (CMO)¹⁵ was instituted which provided rules for time limits on criminal cases in Bernalillo County Second Judicial District Court. Depending on the complexity of the case, it is assigned to one of three tracks that have different timelines for the commencement of trial from a triggering event,

such as the arraignment. These timelines vary from 180 days, 270 days, and 365 days. While the information concerning what track the unsentenced felony cases are assigned to is not available, a portion of the 324 unsentenced cases may have surpassed the recommended case processing guidelines provided by the NCSC and the CMO. There have likely been delays due to COVID-19 restrictions regarding MDC transportation and court hearings that are contributing to the large portion of unsentenced felons.

Table 6. MDC Unsentenced Felons

	Count	Percent
Unsentenced Felony w/LOS >180 Days	324	40.9%
Total Inmates w/Felony as Highest Charge	792	100.0%

On June 30, 2021, there were 178 inmates in custody with a felony probation violation as their highest charge. Of these inmates, 41 (23.0%) had been in custody 60 days or more and the felony probation violation had not been resolved.

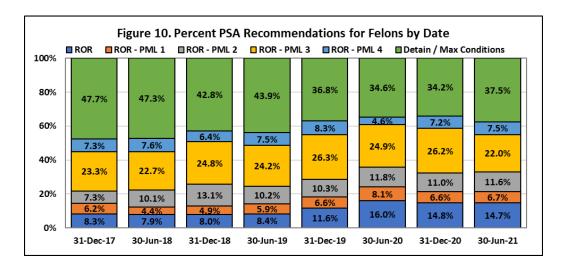
Table 7. MDC Unsentenced Probation Violators

	Count	Percent
Unsentenced w/Probation Violation as Highest Charge and LOS >60 Days	41	23.0%
Total Inmates w/Probation Violation as Highest Charge	178	100.0%

Public Safety Assessment Recommendations

The Public Safety Assessment (PSA) was implemented in Bernalillo County in June 2017¹⁶. The PSA is a judicial decision-making tool for judges to help gauge the risk a defendant poses and does not replace judicial discretion. The PSA is administered on felony cases and is primarily used for release decision-making at the Felony First Appearance (FFA) in Bernalillo County Metropolitan Court (BCMC) and at the Felony Arraignment (FA) in Second Judicial District Court (SJDC). For some felony cases, there was either no PSA administered, or a PSA had been administered as part of a previous booking. For cases in which the highest charge was a felony and a PSA was administered during the booking, the most restrictive PSA recommendation was selected. The recommendations provided on the PSA range from an ROR (release on own recognizance), ROR with pretrial supervision (the pretrial management level or PML) ranges from level one to level four and increase in restrictiveness, and to either detain if constitutional requirements are meant or release with maximum conditions. The PSA is not used to assess the risk a defendant poses when charged with a misdemeanor.

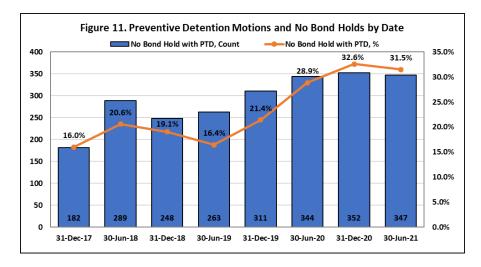
The most common recommendation category was to detain or release with maximum conditions, which decreased 21.4% from 47.7% on December 31, 2017, to 37.5% June 30, 2021 (see Figure 10). ROR with PML 3 was the second most common recommendation category and accounted for between 22.0% and 26.3% of inmates over the last seven census dates, decreasing 16% from Dec 30, 2020, to June 30, 2021. ROR with PML 2 accounted for between 7.3% to 13.1% of inmates. ROR with PML 1 accounted for between 4.4% and 8.1% of inmates and ROR accounted for between 7.9% and 16.0% of inmates.



Preventive Detention Holds

Bernalillo County implemented preventive detention in January 2017, which allows a motion to be filed for possible detention pending case disposition. Case data was reviewed to determine the number of unsentenced inmates with a no bond hold and a motion for preventive detention (PTD) that was either granted or pending.

The percent of the MDC population with a no bond hold and pending or granted PTD motion has ranged from 16.0% to 32.6% (see Figure 11). On June 30, 2021, there were 347 bookings with these circumstances accounting for 31.5% of the MDC population at midyear 2021.



Conclusion

The MDC population has decreased since 2019 and has consistently operated below capacity for over 5 years. There were large decreases in bookings and releases over 2020 and 2021, due in part to circumstances around the COVID-19 pandemic. Recidivism for inmates released over the last several years has decreased slightly, also likely due at least in part to policy changes related to booking low-level offenders. There have been small changes in the composition of the population by gender and race, as well as shifts in the composition of the population by age. The portion of the population on the PSU caseload has since decreased 4.0% from December 31, 2020, to June 30, 2021, though the count remains similar over the last several.

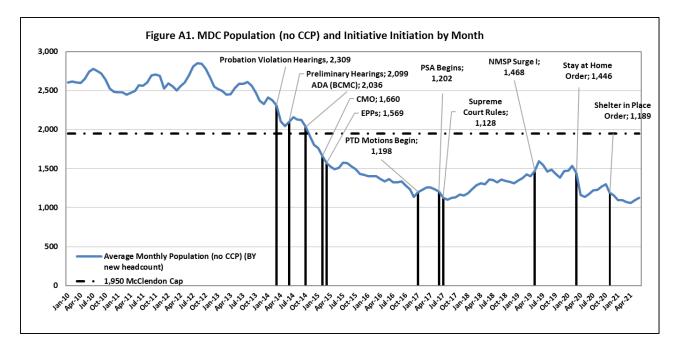
Sentencing status has decreased to less than one in five (20.7%) by midyear 2021, a 28.6% decrease from its highest at 29.0% on June 30, 2017. The composition of the population by charge has also changed over the last 6 years with a notable increase in the proportion of the population with a felony, a decrease in the proportion of inmates with a misdemeanor or petty misdemeanor, and a decrease in the proportion of inmates with a felony probation violation (currently 71.9%, 5.9%, 16.2% respectively).

The change in composition of the MDC inmates can affect the LOS and may also indicate changes in the types of inmates being booked as well as shifts in how release decision making occurs. Part of this may be due to the implementation and use of the PSA as well as the implementation of preventive detention. Additionally, changes in the criminal justice system to respond to COVID-19 have likely resulted in the increase in felons in custody and longer case processing times.

Compared to jails nationally, the MDC has a lower length of stay than jails of a similar size. Finally, Bernalillo has an adult incarceration rate over the last several years that is similar to the national adult rate and was even lower than the national average for several years prior to this. MDC population decreases and continued population management strategies have helped to adjust the population of the facility to operate more safely and within capacity by housing more serious offenders than in years past and continues to operate well below the rated capacity.

Appendix A

Figure A1 shows the MDC population from January 2010 to June 2021 and criminal justice initiatives implemented in Bernalillo County over the last 6 years.



The UNM Institute for Social Research (ISR) is a leading provider of program evaluation and policy research in New Mexico. ISR staff members and faculty affiliates have expertise the fields of crime, policing, the court system, corrections, behavioral health and substance abuse treatment, poverty and homelessness, home visiting, economics, domestic violence, public health, and traffic safety.



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¹⁵ The Case Management Order is outlined in detail in New Mexico Rule LR2-400.

http://www.nmcompcomm.us/nmrules/NMRules/LR2-400_11-6-2014.pdf.

¹⁶ The PSA was developed by Arnold Ventures in partnership with leading criminal justice researchers. The PSA uses evidencebased, neutral information to predict the likelihood that an inmate will commit a new crime if released before trial, and to predict the likelihood that he/she will fail to return for a future court hearing.

¹ The MDC was originally designed and built to hold 288 inmates. During the 1980s, the original structure was expanded to house 586 inmates. In 2000, County officials began planning and building the new MDC facility which was occupied in 2002 had had a capacity of 2,048 beds. In December 2006, 188 beds were added, increasing the rated capacity to 2,236. The current rated capacity is 2,190, largely due to changes in cell use from double occupancy to single occupancy.

² Guerin, P. 2013. Bernalillo County Metropolitan Detention Center: Analysis of the Jail Population.

³ Inmates in custody as at the end of the day, excluding individuals listed as AWOL or in Federal custody on the census date. Additionally, this does not include inmates in the custody of the Community Custody Program (CCP), those in the hospital, or those in the Receiving Discharge Transfer (RDT) unit.

⁴ Zeng, Z., Minton, T. D. (2021). *Jail Inmates in 2020*. Bureau of Justice Statistics (Report NCJ 303308). Retrieved from: https://bjs.ojp.gov/content/pub/pdf/ji20st.pdf.

⁵ Alper, M., Markman, J. (2018). 2018 Update on Prisoner Recidivism: A 9-Year Follow-up Period (2005-2014). Bureau of Justice Statistics (Report NCJ 255608). https://www.bjs.gov/index.cfm?ty=pbdetail&iid=6266.

⁶ This calculation was updated from previous versions using population estimates from Bernalillo County from

https://gps.unm.edu/pru/projections. The estimates for 2015 and 2020 were used and for the years in between an equal increase was included to allow for updated population figures. The population was reduced by 22.7% to account for individuals under 18 prior to 2019. This figure came from the 2015 U.S. Census estimates. From 2019 on, the 2019 U.S. Census estimated the population under 18 at 21.4%.

⁷ In data from the MDC, Hispanic is included as both a race and as an ethnicity. Racial categories were limited based on both categories. For example, an individual listed as White and Hispanic was categorized as Hispanic. Individuals listed as Mexican were collapsed into the Hispanic category.

⁸ ACS Estimates for 2019 were used to estimate the adult population. The ACS 5-year estimates were available for Hispanic and Black Only (which in this instance could include Hispanic) and ACS 1-year estimates were used for White, non-Hispanic and American Indian Only (also including Hispanic). The calculated total for each category over 18 was compared to the estimated population for 2019 and this percent was compared to the race of inmates at the jail. The ACS tables were under maintenance and could not be updated with the 2020 figures when this report was finalized.

⁹ Inmates on the PSU caseload were identified using a list maintained by the facility and provided as available. In some instances, the date available is close to, but is not on the same date as the snapshot date.

¹⁰ For the highest charge, dual violators (those who violated both parole and probation) are categorized with the parole violation as the highest charge. In instances where there is a civil contempt warrant, this remains a warrant as it is difficult to ascertain what is holding an individual in custody and there is often not a precise charge that can be identified. For instances where the booking charges included a warrant, if the warrant had been resolved by the snapshot date the underlying charge was used instead of the warrant. If the warrant was unresolved, then it was considered the highest charge for that case. For probation violations, regardless of whether the case was sentenced, the violation was considered the highest charge. In instances where the violation was due to a new charge, the charge on the new case for which they were in custody was considered the highest charge. For cases in the process of being bound over to the SJDC, the charge information from the processing case was used as the highest charge.

¹¹ If a specific statute identified a charge as one of multiple degrees, the lowest degree charge was selected. For instance, by statute a kidnapping charge could be an F1 or F2, so an F2 was selected if the degree was not specified.

¹² A case was considered pending if it had not been resolved or if there was insufficient information to determine if there had been a resolution. Sentencing status was assigned based on court data that indicated the inmate was serving a sentence or waiting for release to a facility that was part of the sentencing order.

 ¹³ Beck, A. R. (2001). Jail bloating: A common but unnecessary cause of jail overcrowding. Justice Concepts Incorporated.
 ¹⁴ Van Duizend, R., Steelman, D., and Suskin, L. 2011. Model Time Standards for State Trial Courts.

http://www.ncsc.org/Services-and-Experts/Technology-tools/~/media/Files/PDF/CourtMD/Model-Time-Standards-for-State-Trial-Courts.ashx